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Performance indicators for road bridges - overview of findings and future progress

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Abstract. One of the main objectives of COST Action TU 1406 is to build a performance indicator database, in order to develop technical recommendations which will specify the performance goals, aiming to provide a methodology with detailed step-by-step explanations for establishment of QC plans for different bridge types. This paper presents the main findings of Working Group 1: Performance Indicators (PI), based on analysis of documents related to bridge maintenance, assessment and management from different European countries through surveying, clustering, homogenization and categorization. In addition, further steps in order to correlate with the objectives of the Working Group 2, whose work is dedicated to revealing Performance Goals (PG), and the Working Group 3, dedicated to the establishment of Quality Control (QC) plans, if is foreseen.

Keywords: performance indicators, operators' database, research based database, performance levels & aspects, performance goals, performance thresholds, weighting factors

1 Introduction

The main objective of the COST Action TU1406 is to develop a guideline for the establishment of QC plans in roadway bridges, by integrating the most recent knowledge on performance assessment procedures with the adoption of specific goals (Matos, 2016, Matos et al., 2016). This guideline will focus on bridge maintenance and lifecycle performance at two levels: (i) performance indicators and (ii) performance goals. The possibility to incorporate new indicators related to sustainable performance will also be considered. By developing new approaches to quantify and assess bridge performance, as well as quality specifications to assure expected performance levels, bridge management strategies will be significantly improved, enhancing asset management of ageing structures in Europe.

In order to reach this main general aim through more specific objectives and deliverables, the work was structured in several Working Groups. This paper presents the main findings of Working Group 1: Performance Indicators based on analysis of the operators' and research based database. Operators' database was created by surveying documents related to bridge maintenance, assessment and management from different European countries and research based database through surveying scientific documents by answering to several questions. In addition, further steps in order to correlate with the objectives of the Working Group 2 whose work is dedicated to revealing Performance Goals and the Working Group 3 dedicated to the establishment of Quality Control plans is foreseen.

2 Surveying and main findings

Through the WG1 activities, the development of a performance indicators database has been defined as an essential component of the COST Action TU1406. The core of the survey process was structured as a user interface in Excel by storing information in four main groups (Strauss et al., TU 1406 WG1 Report, 2016): Performance level, Damage, Performance indicator/index and Performance assessment. Besides this data, there was an opportunity to add additional references and specific information about a group element (e.g. evaluation

process, formula, figure, etc.). The background for this structure comes from screening of the Austrian national document (Bundesministerium für Verkehr, Innovation und Technologie, 2011) and two documents from United Kingdom (County Surveyors Society CSS, 2004). In order to support on the interface in the screening process, a Glossary of key terms is required to store the information and terminology related to Performance Indicators, Performance Goals, Performance Thresholds and Performance Method. It has been prepared on the basis of the information from German and Austrian documents (BASt, 2015, Bundesministerium für Verkher, Innovation und Technologie, 2011).

The selected screening methodology is based on a deep analysis of the existing bridge inspection and evaluation policies in European countries and the main performance indicators used with the objective to define a common group of quality specifications and control plans that can be assumed by all these countries in the next future. This, with the aim to manage the existing roadway infrastructure from an European and not only a country-specific perspective. From the first review of the screening background documents, and the database for performance indicators, main findings are as follows.

The most widely used performance indicator is the condition index, condition rating, deterioration index,..., whatever it is called by different countries and operators, mainly obtained from visual inspection. All surveyed countries have a performance indicator related to this subject. Similar rating system as shown in table 1 is used for many of the countries.

Table 1 Exemplary rating system used in Austria and Croatia

Rating Index	Description
	No or very slight damage, normal age-related wear and tear, aesthetic damage.
1	No decrease in load carrying capacity, serviceability and predicted life time.
	No measures required.
	Slight damage, production defects with no signs of further deterioration.
2	<i>No decrease</i> in load carrying capacity and serviceability.
2	If no suitable measures are taken, the predicted life time will decrease. Repair measures are required in
	the course of the next maintenance action.
	Moderate to severe damage with <i>no decrease</i> in load carrying capacity and serviceability.
3	Signs of deterioration regarding load carrying capacity and serviceability.
5	Medium-term maintenance and repair actions are necessary in order to preserve the serviceability and
	expected life time of the structure.
	Severe damage, with <i>no decrease</i> in load carrying capacity.
	Deterioration in terms of serviceability and expected life time can already be observed.
4	Maintenance measures are to be instigated as soon as possible in order to safeguard the serviceability and
	the expected life time. Such measures may be substituted by additional special inspections within a
	defined time frame.
5	Extreme damage with impact on the load carrying capacity of the structure.
5	Repair and maintenance measures must be performed immediately.

In many countries, this is the only performance indicator used in practice by bridge owners and operators. However, some countries like Denmark and The Netherlands have started to use other relevant indicators in the assessments made by bridge owners, and not only at a research level. For instance in Denmark, the concepts of remaining service life, safety index-reliability, vulnerability and robustness appear. In The Netherlands the performance is measured in terms of reliability, availability, maintainability and safety/risk (RAMS) among others. The concept of risk is respectively used to define several new indicators: a social indicator, environmental indicator, economic indicator and political indicator (requirements for public image).

Inspection and monitoring strategies for existing bridges, aim at the evaluation and assessment of structural safety and reliability (load carrying capacity, serviceability), with the ultimate objective of determining the traffic safety. Monitoring and evaluation measures are recommended with the aim of improving the understanding and the general assessment of the condition of the structure or also as a special inspection which enables the identification and localization of damage in time. The ultimate objective is to safeguard the performance over the whole life-span. The basis of any kind of monitoring is always a detailed inspection. Such inspections may be subdivided in four time-related categories (e.g. Austria):

- Visual inspections, e.g. yearly basis.
- Simple checks, for instance 3 years after every main inspection.
- In-depth examinations or main inspections, for instance, every 6 years.
- Special inspections, following exceptional occurrences or incidents.



In case of defects or deficiencies, special inspections and further tests or examinations need to be conducted with the aim of assessing whether or not these defects have any impact on the structure serviceability. On this basis, it shall be decided whether the deficiencies and/or damages are to be repaired in the course of the next maintenance action. In general, in-depth examinations should be performed at intervals of no longer than 6 years.

3 Clustering and homogenization of PI database

After collecting the input from different countries, based on surveying of inspection and evaluation documents related to bridge maintenance, assessment and management, it was concluded that results are partly heterogeneous with a number of overlaps. This mainly results from free interpretation leeway and different know-how of experts in visual inspections, performance evaluation, performance assessment and decision making. In some way, there was also some misunderstanding about what are performance indicators and how are they obtained (Strauss et al., TU 1406 WG1 Report, 2016).

defects	related to material properties	related to equipment & protection	geometry changes	related to bearing capacity, structural integrity and joints	related to original construction and design	related to dynamic behaviour	environment al based (common appearance)	rating	cost and importance	loads
abrasion	acids attacks	absence (missing) of equipment component	buckling	absent (missing) structural component	accessibility to damage	atypical vibrations	biological growth	advanced deterioration process	bridge importance (size)	gross weight of a vehicle
absence/ missing	aggregate segregation	approach slab settlement	cross incline of road	accumulated dirt and deposits in joints	bad design	damping	climate change	condition note	element functionality level	permanent loading
aggradation (alluviation)	aging of material	asphalt pavement cracking	deformation	anchorage blocks deficiency	carrying capacity factor	frequency	environmenta l exposure	condition of a bridge	importance of bridge element	traffic loading
blistering	alkali aggregate reaction (alkali-silica reaction)	asphalt pavement wearing and tearing (rutting, ravelling)	denivelation	anchorage deficiency or failure	concrete cover	noise	freeze-thaw	condition rating	price of the new element	
blocking	alkali aluminium reaction	asphalt pavement wheel tracking and wrinkling and undulation	differential movement	arch ring separation	cracks due to curing and forming	real dynamic behaviour	humidity	damage	sum of costs for repair of individual damages	
bulging	bad concrete compaction	blistering paint		barrel damage to stone arches	design codes	relative vibrations between elements	moisture	damage assessment	traffic restrictions	
cavitation	bedding mortar failure	cladding damages	distortion	bearing defects	design load	sound	soot	damage degree	traffic volume	

Fig. 1. Cut-out from clustering table of PI related terms for homogenization of the applied database

Therefore, a critical overview of contributions from different countries, with respect to the content and definitions, was necessary. In order to do that, clustering of performance indicators into several groups is suggested. Clustering was guided with the thought that it should allow to more easily identify methods and procedures for revealing and quantifying of performance indicators as well as to define levels of their contribution to a certain structural performance goal. The clustering procedure allowed to reduce the list of terms related to performance indicators in half, from more than 700 hundred of terms into 385. Cut-out from the list of clustered terms is shown at the Figure 1.

Further, the clustering served for homogenisation of the complete European Database, in order to harmonize the Performance Indicators from an European perspective. Example of homogenisation within the Croatian database is shown at the Figure 2. For each available cluster of performance indicators, one example for converting terms

from original database into a homogenised one is given. The nominated persons were asked again to verify their performance and damage specific inputs by comparing it with the homogenized terms which are available by a drop-down list in the extended homogenization field. This procedure with the extended homogenized fields by retaining the original information of the databases allows an effective comparison of the performance quantities between countries. Upon homogenisation from all countries the number of indicators was significantly reduced.

A)	Perfo	rmance L	evel	B) Damage			C) Performance Indicator/Index		ormance sment	
level	system	compo- nent	material	type	charact- eristic	indicator	detection	thresh- old	goal	
Sub System	All bridge types	Super Structure	Concrete	Damage State	Cracks	Damage degree	Direct Measure- ment	crack width (mm)	Damage Assess- [ment	DEFECTS Crack width
Sub System	All bridge types	Super Structure	Concrete	Damage State	Honey- combing	Damage degree	Direct Measure- ment	affected area (m2)	Damage Assess- [ment	MATERIAL PROPERTIES bad concrete compaction
Sub System	All bridge types	Super Structure		Damage State	Freeze- thaw	Damage degree	Direct Measure- ment	affected area (m2)	Damage Assess- [ment	ENVIRONMENTAL BASED freeze-thaw
Sub System	All bridge types	Super Structure	Brick	Damage State	Disinte- gration of mortar	Damage	Visual Inspection		Damage Assess- [ment	STRUCTURAL INTEGRITY & JOINTS disintegration of mortar
Sub System	All bridge types	Railings	Steel	Damage State	Missing parts	Damage degree	Visual Inspection		Damage Assess- [ment	EQUIPMENT AND PROTECTION absence of equipment component
System	All bridge types			Damage State	Buckling	Damage degree	Visual Inspection		Damage Assess- [ment	GEOMETRY CHANGES Buckling
System	All bridge types		Concrete	Damage State	Execut- ion defects	Damage degree	Direct Measure- ment	affected area (m2)	Damage Assess- [ment	ORIGINAL CONSTRUC- TION & DESIGN execution/construction defects
Ele- ment				Damag- ing Process	low damage degree (first phase)	Damage degree	Visual Inspection	Upper limit + Duration of damage phase	Damage Assess- ment	RATING damage degree +damage evolution
Ele- ment						Impor- tance of bridge element		Quanti- tative scale of values	Element impor- tance assess- ment	COST & IMPORTANCE importance of bridge element

Fig. 2. Example of homogenization of terms within the Croatian database

4 From Performance Indicators to Key Performance Indicators

It was agreed, among the TU 1406 community, that Performance Indicator is a measurable and quantifiable parameter related to the bridge performance that can be compared with a target measure of a performance goal or can be used for ranking purposes among a bridge population in the framework of a Quality Control Plan or life-cycle management (which includes decisions and actions involving economic resources). To evaluate certain performance indicator, performance thresholds or criteria must be set. A threshold value constitutes a boundary for purposes such as: a) monitoring (e.g. an effect is observed or not), b) assessing (e.g. an effect is low or high), and c) decision-making (e.g. an effect is critical or not). A criterion is a characteristic that is relevant for the choice between processes e.g. such as maintenance actions or others. Although the interaction of different performance indicators is inevitable, their categorization into technical, sustainable and socio-economic indicators through component, system and network level is proposed in order to more easily identify level of their influence to a certain key performance indicator related to performance goal.

In order to move on with the reduction of the list of Performance Indicators, an Expert Group was asked to specify PIs (YES/NO) according to the following points: Measurable?; Quantifiable?; Target value available?; Valid for ranking?; Allow decision with economic implications?. At the end, approximately 100 extricated PIs are further related with one or more Key Performance Indicators (KPI): Reliability (R), Availability (A),



Zagreb 2-3 March 2017

Maintainability (M), Safety (S), Security (Se), Environment (E), Costs (C), Health (H), Politics (P), Rating/Inspection (I). Further the process required the categorization of Performance Indicators in relation to Performance Goals (PG) and Performance Thresholds (PT) at different levels: component (CL), system (SL), network (NL); taking into account different aspects: technical (Tech), sustainability (Sust) and socio-economic (SoEc). Each expert's feedback was systemized as shown in the cut out example at the Figure 3.

		Safety, F	Reliability, Securit	у		
	Level	Performance indicator PI if	PI belongs to the Key Peformance	Assessment		
PI	Component Level (CL) System Level (SL) Network Level (NL)	Measurable? {Quantifiable? Target value available? Valid for ranking purposes? Allow decision with economic implications?} (YES/No) Technical (Tech), Socio Economical (SoEc), Sustainable (Sust)	Reliability (R), Availability (A), Maintainability (M), Safety (S), Security (Se), Environment (E), Costs (C), Health (H), Politics (P), Rating/Inspection (I)	Threshold (T =) Goal (G =) Rating (R =)	rating (1-5)	weighting
concrete cover (insufficient)	CL	Yes, Tech, Sust	R, A, (C, I)	T= thickness (mm), G= assessment of damage and affected area (m2), R=important for durability	2	0,8
origin (e.g. due to loading, due to settlement, due to crumbling of concrete,	CL, SL		R, A, S, (C, I)	T=width (mm), G=understand origin through the correlation of the observed thickness (mm), length (cm), location/orientation and spacing/pattern, R=key PI to access reliability	3	0,5
fatigue cracking	CL, SL	Yes, Tech	R, A, S, (C, I)	T = number of cracks and affected components; G= local or generalized situation and importance of affected components; R= Key for reliability.	5	0,3
settlement	SL	Yes, Tech	R, A, S, (C, I)	T= dimension (mm) and orientation (º), G= Affected components, stable/evolving, R=key for structural equilibrium	2	1
					 total rating	n _{srs}

Fig. 3. Cut out of the categorization of performance indicators at different levels, taking into account different aspects

Safety, R	eliability, Secu	rity								
PI	rating (1-5)	weighting					_			
crack width	2	0,8	Availabil	Availability, Maintainability						
corrosion	3	0,5	PI	rating (1-5)	weighting					
lack of bolts	5	0,3	concrete					i		
support damage	2	1	florescence		Co	sts				
drainage system	2	0,8	lack of bolts	PI rating (1-5)			5) weightii	ng		
			support damag							
fungus appearance			drainage syste		tot	al ratin	g r _c			
(wooden elements)	3	0,5					1		-	
			fungus appearance			Er	vironment	ronment		
bugs attack			(wooden elements)		PI		rating (1-5)	weighting		
(wooden elements)	5	0,3								
rotting (wooden			bugs attack				total rating	r _e		
elements)	2	1	(wooden elements)				-1	- E		
overweight traffic	1	1	rotting (wooden				He	alth, Politics		
sediment			elements)	3			PI	rating (1-5)	weighting	
accumulation	2	0,8	sediment							
vandalism	3	0,8	accumulation	1				total rating	r	
	total rating	r _{sRs}	vandalism	3			-		r _{HP}	
				total rating	r	АМ				

Fig. 4. Rating and weighting scheme related to five main groups of key performance indicators

Further process will require allocation of rating value (1-5, as in table 1) and weighting factor (whose values are stil to be defined) to each PIs related to five main groups of Key Performance indicators which are established in relation to requirements of the Working Groups 2 and 3 (Figure 4). The final rating and weighting will reveal overall rating (with rating factors r_{SRS} , r_{AM} , r_{C} , r_{E} and r_{HP}) of each of the five most important KPIs groups.

Example is presented with the Figure 5. Green areas represent the most favourable rate and the red areas should alarm the bridge operator and require immediate intervention.

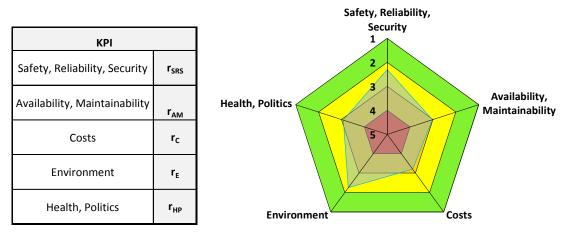


Fig. 5. Overall rating example of each of the five most important KPIs groups

5 Conclusion

The determination of performance indicators for bridge structures from European countries and its harmonization on a European level is complex, extensive, and time consuming process. After collecting the input from different countries, heterogeneous data on bridge performance aspects were systemized through clustering and homogenization of performance related terms. This is followed with the categorization of reduced list of actual PIs at different levels: component, system, network; taking into account different aspects: technical, sustainability and socio-economic. Categorization process is still undergoing, aiming final overall rating of each of the five most important groups of Key Performance Indicators required to define quality specifications and control plans of road bridges at the European level.

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